



Report of Independent Auditors  
and Financial Statements with  
Supplemental Information for

**Tobacco Settlement Authority**  
(A Component Unit of the State of Washington)

June 30, 2016 and 2015

**MOSS ADAMS<sub>LLP</sub>**

Certified Public Accountants | Business Consultants

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## REPORT OF INDEPENDENT AUDITORS

To the Board of Directors  
Tobacco Settlement Authority

### **Report on Financial Statements**

We have audited the accompanying financial statements of the Tobacco Settlement Authority, which comprise the statements of net position as of June 30, 2016 and 2015, and the related statements of revenues, expenses, and changes in net position and cash flows for the years then ended, and the related notes to the financial statements.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Tobacco Settlement Authority as of June 30, 2016 and 2015, and the changes in its net position and results of its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the accompanying Management's Discussion and Analysis on pages 3 through 8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplemental Information*

Our audits were conducted for the purpose of forming an opinion on the financial statements. The supplemental schedules of program net position, program revenues, expenses, and changes in program net position, and program cash flows on pages 20 through 22 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental schedules of program net position, program revenues, expenses, and changes in program net position and program cash flows are fairly stated in all material respects in relation to the financial statements as a whole.

*Mess Adams LLP*

Seattle, Washington

October 17, 2016

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

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As management of the Tobacco Settlement Authority (the Authority), we offer readers of the Authority's financial statements this narrative overview and analysis of the financial activities of the Authority for the years ended June 30, 2016 and 2015. This overview and analysis is required by accounting principles generally accepted in the United States of America (GAAP) and the Governmental Accounting Standards Board (GASB).

**FINANCIAL HIGHLIGHTS**

Tobacco Settlement Revenues (TSRs) of \$46.3 million and \$42.1 million were recognized as revenue in the fiscal years ended June 30, 2016 and 2015, respectively. In accordance with the GASB 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*, \$22.3 million of TSRs applicable to cigarette sales between January 1, 2016 and June 30, 2016 were recorded as accrued TSR Receivable as of June 30, 2016 while \$20.7 million TSRs applicable to cigarette sales between January 1, 2015 and June 30, 2015 were recorded as accrued TSR Receivable as of June 30, 2015.

Significant year over year changes from June 30, 2015 to June 30, 2016 include:

- TSR receivables increased by \$1.6 million (7.7%) to \$22.3 million primarily due to the expectation that FYE 2017 receipts would be consistent with those of the current fiscal year due to industry reports of increased sales.
- At year-end, the Authority had total net bonds payable of \$258.2 million, net of premiums. This represents a net decrease of \$34.2 million (11.7%) resulting from principal payments on bonds.
- At June 30, 2016, the Authority had an increase of \$34.7 million (15.2%) in net position over that of the previous fiscal year end.
- Bond interest expense decreased \$1.3 million (8.1%) as bonds payable continued to decline.
- General administrative expense decreased \$1.0 million (83.3%) primarily due to the prior year settlement of the claim against Lehman Brothers for lost interest on reserve funds caused by their default on a forward purchase investment agreement, which resulted in a decline in legal expenses.

# **TOBACCO SETTLEMENT AUTHORITY**

## **(A Component Unit of the State of Washington)**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial statements consist of three parts: Management's Discussion and Analysis, the basic financial statements and the notes to the financial statements. The financial statements are presented in a manner similar to that of a private business, using the economic resources measurement focus and the accrual basis of accounting. The financial statements report information for all Authority operations. The Statement of Net Position includes all of the Authority's assets and liabilities. All of the revenues and expenses of the Authority are accounted for in the Statements of Revenues, Expenses and Changes in Net Position.

In addition, program financial statements are presented as supplemental information. These supplemental statements separate the financial statements into the Restricted Bond Fund and General Operating Fund.

The financial statements of the Authority have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Authority has applied all applicable GASB pronouncements. All program and general operating funds of the Authority are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and deferred outflows and all liabilities and deferred inflows associated with the operation of these funds are included on the Statements of Net Position. The statements of revenue, expenses and changes in net position for all funds present increases (e.g., revenues) and decreases (e.g., expenses) in net fund position. These funds utilize the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

Management believes that the present value amount of TSRs that will be collected over time is \$194.2 million, an amount equal to the net deficit position.

#### **Economic Outlook**

The volume of cigarette shipments is the major factor in determining the amount of TSRs received by the Authority. Shipments of cigarettes over the history of the Authority have declined more rapidly than originally predicted when its bonds were issued in 2002. Factors influencing demand over that period have been significant increases in state and federal tobacco excise taxes, greater restrictions on public smoking, and the rise in popularity of e-Cigarettes. However, according to data from industry sources, the change in cigarette shipments during 2015 was between a 0.15% decline to a 0.40% increase. Authority staff consider the industry information available to them each year when accruing estimated TSRs to be received as revenue.

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**FINANCIAL ANALYSIS OF THE AUTHORITY**

**Statements of Net Position**

The following table summarizes the changes in assets and deferred outflows, liabilities and deferred inflows, and net position between the years ended June 30, 2016 and 2015 (in millions):

	2016	2015	Change	
<b>Assets</b>				
Cash and cash equivalents	\$ 38.8	\$ 39.1	\$ (0.3)	(0.8%)
Accrued TSR and other receivables	22.3	20.7	1.6	7.7%
Total assets	61.1	59.8	1.3	2.2%
Deferred outflow of resources	3.8	4.8	(1.0)	(20.8%)
Total assets and deferred outflow of resources	<u>\$ 64.9</u>	<u>\$ 64.6</u>	<u>\$ 0.3</u>	0.5%
<b>Liabilities</b>				
Accrued interest payable and other liabilities	\$ 1.0	\$ 1.2	\$ (0.2)	(16.7%)
Bonds payable, net	258.2	292.4	(34.2)	(11.7%)
Total liabilities	259.2	293.6	(34.4)	(11.7%)
Net position	<u>(194.3)</u>	<u>(229.0)</u>	34.7	15.2%
Total liabilities and net position	<u>\$ 64.9</u>	<u>\$ 64.6</u>	<u>\$ 0.3</u>	0.5%

**Statements of Revenues, Expenses, and Changes in Net Position**

The following table summarizes the activities in revenues and expenses between the years ended June 30, 2016 and 2015 (in millions):

	2016	2015	Change	
<b>Revenues</b>				
Tobacco settlement and other revenues	\$ 46.8	\$ 47.4	\$ (0.6)	(1.3%)
Bond interest and program revenue	-	0.1	(0.1)	(100.0%)
Total revenues	<u>\$ 46.8</u>	<u>\$ 47.5</u>	<u>\$ (0.7)</u>	(1.5%)
<b>Expenses</b>				
Bond program interest expense	\$ 14.7	\$ 16.0	\$ (1.3)	(8.1%)
Other bond program expenses	(2.8)	(3.1)	0.3	(9.7%)
General and administrative	0.2	1.2	(1.0)	(83.3%)
Total expenses	<u>\$ 12.1</u>	<u>\$ 14.1</u>	<u>\$ (2.0)</u>	(14.2%)
Change in net position	<u>\$ 34.7</u>	<u>\$ 33.4</u>	<u>\$ 1.3</u>	3.9%

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

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**FINANCIAL ANALYSIS OF THE AUTHORITY (continued)**

TSRs of \$46.3 million and \$14.7 million of interest on debt are the primary components of total revenues and expenses, respectively, for the Restricted Bond Program.

During fiscal year 2016, revenue received for general operations included other income of \$113.3 thousand representing a draw from TSR's. General operating expense for fiscal year 2016 within the General Operating Fund was \$53.8 thousand comprised of allocable salaries and wages, and other general and administrative expenses.

**DEBT ADMINISTRATION**

The Authority has long-term debt obligations of \$258.2 million, net of bond premium at June 30, 2016. The Authority's bond funds are held by a trustee who ensures that bond resolution requirements are met, including payments of debt service and funding of necessary reserves. At June 30, 2016, amounts held by the trustee and future receipts of TSRs represent full funding of these requirements.

The 2002 series bonds were sold pursuant to a Purchase and Sale Agreement between the Authority and the State of Washington in which TSRs (\$30 million by July 1, 2003, and 29.2% of the TSRs thereafter) were purchased by the Authority for a one-time cash distribution of \$450 million to the State of Washington. During fiscal year 2014, the Series 2002 bonds were refunded by the Series 2013 Refunding Bonds under the existing Purchase and Sale Agreement with the State. The Series 2013 Refunding Bonds are solely secured by the "right to receive" TSRs from major tobacco companies under the Master Settlement Agreement. The Bonds consist of Serial Bonds. The serial bonds with maturity dates 2024-2033 include optional call provisions, allowing the application of TSRs received in excess of the required redemptions.

The Authority and the State of Washington covenanted to do and perform all acts and things permitted by law and the Bond Indenture which are necessary or desirable in order to ensure that interest paid on the Tax-Exempt Bonds will be excluded from gross income for federal income tax purposes and shall take no action that would result in such interest not being excluded from gross income for federal income tax purposes.

The Authority has no general obligation bonds and does not currently have an issuer credit rating.

Additional information on the Authority's long-term liabilities can be found in Note 5 of the Authority's financial statements.



**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

**COMPARISON OF FISCAL YEARS 2014 WITH 2013**

**Statements of Net Position**

The following table summarizes the changes in combined net position between fiscal years ended June 30, 2015 and 2014 (in millions):

	2015	2014	Change	
<b>Assets</b>				
Cash and cash equivalents	\$ 39.1	\$ 40.4	\$ (1.3)	(3.2%)
Accrued TSR and other receivables	20.7	21.4	(0.7)	(3.3%)
Total assets	59.8	61.8	(2.0)	(3.2%)
Deferred outflow of resources	4.8	5.4	(0.6)	(11.1%)
Total assets and deferred outflow of resources	<u>\$ 64.6</u>	<u>\$ 67.2</u>	<u>\$ (2.6)</u>	(3.9%)
<b>Liabilities</b>				
Accrued interest payable and other liabilities	\$ 1.2	\$ 1.3	\$ (0.1)	(7.7%)
Bonds payable, net	292.4	328.2	(35.8)	(10.9%)
Total liabilities	293.6	329.5	(35.9)	(10.9%)
Net position	<u>(229.0)</u>	<u>(262.3)</u>	33.3	12.7%
Total liabilities and net position	<u>\$ 64.6</u>	<u>\$ 67.2</u>	<u>\$ (2.6)</u>	(3.9%)

**Statements of Revenues, Expenses and Changes in Net Position**

The following table summarizes the combined changes in net position between the fiscal years 2015 and 2014 (in millions):

	2015	2014	Change	
<b>Revenues</b>				
Tobacco settlement and other revenues	\$ 47.4	\$ 49.3	\$ (1.9)	(3.9%)
Bond interest and program revenue	0.1	0.1	-	100.0%
Total revenues	<u>\$ 47.5</u>	<u>\$ 49.4</u>	<u>\$ (1.9)</u>	(3.8%)
<b>Expenses</b>				
Bond program interest expense	\$ 16.0	\$ 21.2	\$ (5.2)	(24.5%)
Other bond program expenses	(3.1)	1.7	(4.8)	(282.4%)
General and administrative	1.2	1.9	(0.7)	(36.8%)
Total expenses	<u>\$ 14.1</u>	<u>\$ 24.8</u>	<u>\$ (10.7)</u>	(43.1%)
Change in net position	<u>\$ 33.4</u>	<u>\$ 24.6</u>	<u>\$ 8.8</u>	35.8%

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

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**COMPARISON OF FISCAL YEARS 2015 WITH 2014 (continued)**

During the fiscal year ended June 30, 2015, the Authority's combined total assets and deferred outflows of resources decreased by \$2.6 million primarily due to the decrease in cash equivalents and investments as available resources were used for bond payments. Combined change in net position of \$33.3 million for fiscal year 2015 represents an increase over fiscal year 2014 change in net position of \$8.8 million. The increase is primarily attributable to realized savings in bond interest (\$5.2 million) and recognition and the amortization of premium, both resulting from the 2013 refunding bond issued in October 2013.

Questions and inquiries may be directed to the Senior Director of Finance or the Senior Controller at Tobacco Settlement Authority, 1000 Second Avenue, Suite 2700, Seattle, WA 98104 or 206-464-7139.

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**STATEMENTS OF NET POSITION**

<b>ASSETS AND DEFERRED OUTFLOW OF RESOURCES</b>	June 30,	
	2016	2015
CASH AND CASH EQUIVALENTS	\$ 38,822,305	\$ 39,143,032
TSR RECEIVABLE	22,335,257	20,721,716
PREPAID FEES AND INTEREST RECEIVABLE	7,028	7,007
TOTAL ASSETS	61,164,590	59,871,755
DEFERRED OUTFLOW OF RESOURCES		
Unamortized loss on refunded debt	3,843,544	4,776,089
TOTAL ASSETS AND DEFERRED OUTFLOW OF RESOURCES	\$ 65,008,134	\$ 64,647,844
<b>LIABILITIES AND NET POSITION</b>		
ACCRUED INTEREST PAYABLE	\$ 1,028,181	\$ 1,159,140
ACCOUNTS PAYABLE AND OTHER LIABILITIES	5,038	24,891
BONDS PAYABLE		
Interest bonds	241,795,000	273,225,000
Unamortized bond premium	16,368,959	19,177,763
	258,163,959	292,402,763
TOTAL LIABILITIES	259,197,178	293,586,794
TOTAL NET POSITION	(194,189,044)	(228,938,950)
TOTAL LIABILITIES AND NET POSITION	\$ 65,008,134	\$ 64,647,844

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**

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	Years Ended June 30,	
	2016	2015
REVENUES		
Tobacco settlement revenues and other income	\$ 46,835,240	\$ 47,439,300
Interest income	6,567	6,667
	<u>46,841,807</u>	<u>47,445,967</u>
EXPENSES		
Interest on debt	14,705,636	15,985,032
Amortization of bond premium	(2,808,804)	(3,120,038)
General and administrative	195,069	1,170,144
	<u>12,091,901</u>	<u>14,035,138</u>
CHANGE IN NET POSITION	34,749,906	33,410,829
NET POSITION		
Beginning of year	<u>(228,938,950)</u>	<u>(262,349,779)</u>
End of year	<u>\$ (194,189,044)</u>	<u>\$ (228,938,950)</u>

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**STATEMENTS OF CASH FLOWS**

	Years Ended June 30,	
	2016	2015
<b>OPERATING ACTIVITIES</b>		
Cash received from tobacco settlement and other revenues	\$ 45,221,722	\$ 48,097,276
Cash paid for bond program expenses	(28,000)	(28,000)
Cash paid for general and administrative expenses	(186,952)	(1,132,681)
Net cash from operating activities	45,006,770	46,936,595
<b>INVESTING ACTIVITIES</b>		
Cash received from interest income	6,553	6,672
<b>NONCAPITAL FINANCING ACTIVITIES</b>		
Principal repayment on bonds	(31,430,000)	(32,680,000)
Cash paid for bond interest expense	(13,904,050)	(15,543,836)
Net cash used for financing activities	(45,334,050)	(48,223,836)
NET DECREASE IN CASH AND CASH EQUIVALENTS	(320,727)	(1,280,569)
<b>CASH AND CASH EQUIVALENTS</b>		
Beginning of year	39,143,032	40,423,601
End of year	\$ 38,822,305	\$ 39,143,032
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>		
Excess of revenues over expenses	\$ 34,749,906	\$ 33,410,829
Adjustments to reconcile operating income to net cash provided by operating activities		
Amortization of bond premium	(2,808,804)	(3,120,038)
Amortization of loss on refunded debt	932,545	577,362
Cash paid for bond interest expense	13,904,050	15,543,836
Cash received from interest income	(6,553)	(6,672)
Changes in assets and liabilities		
(Increase) decrease in TSR receivable	(1,613,541)	657,955
Decrease in prepaid fees and other receivables	(21)	(265)
Increase (decrease) in accounts payable and other lial	(19,853)	9,754
Decrease in accrued interest payable	(130,959)	(136,166)
Net cash from operating activities	\$ 45,006,770	\$ 46,936,595

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**NOTES TO FINANCIAL STATEMENTS**

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**Note 1 – Organization, Program Funds and Description of Business**

The Tobacco Settlement Authority (the Authority) was formed in April 2002 pursuant to legislation enacted by the Washington State Legislature (RCW 43.340) and signed into law by Governor Gary Locke. It is a public instrumentality separate and distinct from the State. However, because the State appoints the governing body and is entitled to the resources of the Authority, the financial accountability criteria as defined by the Governmental Accounting Standards Board (GASB) have been met. As such, the Authority is presented as a blended component unit of the State in its Comprehensive Annual Financial Report (CAFR).

The Authority board consists of five directors, each appointed by the governor. The chair of the Authority serves at the pleasure of the governor while the remaining directors serve terms of four years from the date of their appointment.

The Authority was created to generate a one-time payment of \$450 million for the State of Washington (the State) in the 2002-2004 biennium by issuing bonds securitizing a portion of the future revenue stream available under the Master Settlement Agreement (MSA) among participating cigarette manufacturers and Settling States. The Settling States included the state of Washington, 45 other states and six other U.S. jurisdictions. In November 2002, \$517 million of bonds were issued and \$450 million was deposited by the Authority into the State general fund in exchange for acquiring a one-time payment of \$30 million at bond closing and 29.2% of the State's Tobacco Settlement Revenues (TSRs) received on or after July 1, 2003. The final maturity of the Series 2002 Bonds was 2032. On October 17, 2013, \$334,700,000 in refunding bonds were issued. The bond proceeds were used to currently refund all 2002 bonds. The structure of the Series 2013 Refunding Bonds provided a reduced interest rate with a final scheduled maturity in 2033. The expected maturity of the Series 2013 Refunding Bonds is 2023. For further information on the MSA, see Note 6.

Payment on the bonds is a sole obligation of the Authority and not an obligation of the State of Washington. Neither the faith and credit nor the taxing power of the State of Washington or any municipal corporation, subdivision or agency of the State is pledged to the payment of the bonds.

The Authority's financial operations are accounted for in two funds, the Restricted Bond Fund and General Operating Fund. The Restricted Bond Fund accounts for the receipt of the Authority's TSRs and of the payments related to servicing the bonds. The General Operating Fund accounts for the fiscal activities of the ongoing program administration responsibilities of the Authority. It is funded by draws, as necessary, from the TSRs used to repay the debt. The Authority's fiscal year begins on July 1 and ends on June 30.

Administrative and technical support for the Authority is provided by the Washington State Housing Finance Commission, which is reimbursed for its costs from the Authority's operating fund. Accounting and staff services are to be provided until the bonds are retired.

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**NOTES TO FINANCIAL STATEMENTS**

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**Note 2 – Summary of Significant Accounting Policies**

The financial statements of the Authority have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Authority has applied all applicable GASB pronouncements.

The most significant of the Authority’s accounting policies are described below.

**Measurement focus and basis of accounting** – All program and general operating funds of the Authority are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and deferred outflows and all liabilities and deferred inflows associated with the operation of these funds are included on the statement of net position. The statement of revenues, expenses and changes in net position for all funds present increases (e.g., revenues) and decreases (e.g., expenses) in net fund position. These funds utilize the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities and deferred inflows are incurred.

**Unclassified statement of net position** – The Authority’s business cycle is greater than one year. As such, all assets and liabilities as shown on the Statement of Net Position are unclassified.

**Cash and cash equivalents** – Cash deposits held in the Restricted Bond Fund are held in the corporate trust department of a commercial bank (the Trustee) in the bond issue’s name. Cash deposits held by the General Operating Fund are entirely covered by Federal Depository Insurance Corporation (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission. Cash and cash equivalents by fund as of June 30, 2016 and 2015 are:

	2016	2015
Cash and cash equivalents		
Restricted Bond Fund	\$ 38,641,288	\$ 39,001,670
General Operating Fund	181,017	141,362
Total cash and cash equivalents	\$ 38,822,305	\$ 39,143,032

For purposes of the statement of cash flows, the Authority considers all highly liquid, interest-bearing instruments purchased with an original maturity of three months or less that are readily convertible to cash to be cash and cash equivalents.

**Investments** – The Authority’s Trustee holds all of the Authority’s investments in the name of the Authority, however there were no investments outstanding at June 30, 2016 or 2015.

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**NOTES TO FINANCIAL STATEMENTS**

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**Note 2 – Summary of Significant Accounting Policies (continued)**

**Deferred outflow of resources** – In addition to assets, the statement of net position, when applicable, will report a separate section for deferred outflows of resources. It represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The excess of costs incurred over the carrying value of bonds refunded on early extinguishment of debt is amortized, using the bonds outstanding method, over the shorter of the remaining life of the old bonds or the life of the new issue and recorded as a deferred outflow of resources.

**Unamortized bond discounts and premium** – Unamortized bond discounts and premiums are amortized using the bonds outstanding method over the expected life of the bonds.

**Bond issuance costs** – Bond issuance costs, including underwriter’s discounts are expensed at issuance.

**Bonds payable** – Serial bonds are stated at their principal amount outstanding, net of unamortized bond premium.

**Income taxes** – The Authority is exempt from federal income taxes under Internal Revenue Code Section 115(a) and accordingly, no provision for income taxes was made for the years ended June 30, 2016 and 2015.

**Tobacco settlement revenues** – The purchase and sale agreement between the Authority and the State of Washington conveyed the right to the first \$30 million of the TSRs for the fiscal year ended June 30, 2003 and 29.2% of the TSRs thereafter until all of the bonds are redeemed. They are to be deposited with the Authority’s Bond Trustee and used in accordance with the bond indenture to redeem bonds and pay costs until such time as the bond and other obligations are fully paid.

In September 2006, the GASB issued Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues* (GASB 48) effective for financial statement periods beginning on or after December 15, 2006. GASB 48 requires the Authority to recognize the purchase of TSRs from the State of Washington as a purchase of a future revenue stream as well as recognize a deferred charge on its Statement of Net Position for any future transaction. GASB 48 permits, but does not require the Authority to apply it to previous transactions involving a previously executed Purchase and Sale Agreement of Tobacco Assets. Application to prior transactions would require restatement with application of the cumulative impact to the beginning net position of the earliest year reported in the comparative statements. The initial impact of electing to implement GASB 48 for the existing transaction would result in a positive net position at restatement with an annual reduction in net position (or a loss on bond operations each year) until the bonds are fully redeemed. Management believes that restatement would not offer any significant value to the readers of the Authority’s financial statements since they are accustomed to the current presentation. Further, management believes that such implementation would limit historical comparability and, therefore its predictive value, so retrospective application of this section of GASB 48 was not implemented.



**TOBACCO SETTLEMENT AUTHORITY**  
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**NOTES TO FINANCIAL STATEMENTS**

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**Note 2 – Summary of Significant Accounting Policies (continued)**

In this case, GASB 48 provides that the event that results in the recognition of an asset and revenue is the domestic shipment of cigarettes. The Authority estimates accrued TSRs that derive from sales of cigarettes from January 1 to June 30, according to the annual TSRs payment that are based on cigarette sales from the preceding calendar year and historical payment trends. TSRs recognized for 2016 and 2015 included an accrual of \$22,335,257 and \$20,721,716, respectively.

**Other fee income** – The Authority is entitled to receive operating funds each year from TSRs as outlined in the bond indenture. However, the Authority has the option to deliver an officer’s certificate to the Trustee on or before April 15 of each year certifying changes to the amount of operating funds to be drawn. For fiscal years 2016 and 2015, the Authority delivered officer’s certificates to the Trustee requesting operating funds of \$113,292 and \$329,533, respectively, be disbursed which were received by the Authority prior to the fiscal years’ end.

**Use of estimates** – The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions in determining the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities as of the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results may differ from those estimates.

**Net position** – The net deficit position balances of \$194,189,044 at June 30, 2016 and \$228,938,950 at June 30, 2015 reflect unrestricted net deficit positions as defined by GASB Statement No. 34. This balance is comprised of amounts from two funds. The general operating fund had a net position balance of \$182,493 at June 30, 2016 and \$122,955 at June 30, 2015. The restricted bond fund has a net deficit balance of \$194,371,537 at June 30, 2016 and \$229,061,905 at June 30, 2015. Management believes that the present value of the TSRs allocated to the Authority approximates the net deficit position.

**Arbitrage rebate** – No arbitrage rebate is owed to the United States Treasury for the years ended June 30, 2016 and 2015.

**Adoption of new accounting pronouncements** - In February 2015, GASB issued Statement No. 72, *Fair Value Measurement and Application*. This statement established general principles for measuring fair value and standards of accounting and financial reporting for assets and liabilities measured at fair value. This standard generally requires investments to be measured at fair value and establishes a valuation hierarchy that provides greater consistency in across organizations in valuation of investments and the related disclosures. Statement No. 72 is effective for financial statements of fiscal years beginning after June 15, 2015. The impact to the Authority is limited to note disclosure.

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**NOTES TO FINANCIAL STATEMENTS**

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**Note 2 – Summary of Significant Accounting Policies (continued)**

In June 2015, GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. This statement outlines what constitutes GAAP for all state and local governmental entities and establishes the order of priority of GASB pronouncements and other sources of accounting and financial reporting guidance available for governmental entities to apply. Statement No. 76 is also effective for financial statements of fiscal years beginning after June 15, 2015. There is no impact to the Authority statements.

**Note 3 – Investments**

**Bond issue investment policy** – The trust indenture for the bond issue outlines the permitted investments. Although all of the program funds must be used for program purposes, certain funds have been restricted for payment of debt service as required by the indenture.

**Operations investment policy** – The Authority can invest in nongovernmental investments including certificates of deposit, banker’s acceptances and repurchase agreements.

In addition, the following governmental investments are eligible:

1. Treasury bills, notes and other obligations issued by the United States Department of the Treasury and backed by the full faith and credit of the U.S. government.
2. Federal Home Loan Bank notes and bonds.
3. Federal Land Bank bonds.
4. Federal National Mortgage Association notes, debentures and guaranteed certificates of participation.
5. The obligations of certain government-sponsored corporations whose obligations are eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System.
6. Shares of mutual funds with portfolios consisting of only U.S. government bonds or U.S. government guaranteed bonds issued by federal agencies with average maturities less than four years.

The Authority measures investments at fair value on a reoccurring basis and categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. However, as of the years ended June 30, 2016 and 2015, the Authority held no investments as all excess funds were held as cash and cash equivalents.

**TOBACCO SETTLEMENT AUTHORITY**  
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**Note 4 – Contracted Staff Services**

The Washington State Housing Finance Commission provides staff and other administrative services to the Authority. Total charges were \$25,508 and \$67,117 for the years ended June 30, 2016 and 2015, respectively. The Authority has no directly hired staff and as such has no pension obligations. The Authority had fees payable totaling \$4,656 and \$24,026 with the Washington State Housing Finance Commission at June 30, 2016 and 2015, respectively.

**Note 5 – Bonds Payable**

The bonds are limited obligations of the Authority payable solely from its TSRs, and secured by a right to receive TSRs for Washington State, restricted investments, and undisbursed bond proceeds and the earnings thereon held under the indenture authorizing the bonds.

As of June 30, 2016, the Authority had outstanding bonds of approximately \$241.8 million. The bonds bear interest rates ranging from 5.00% to 5.25% and mature in varying amounts through 2033. Future principal and interest requirements are shown in the following table.

<u>Years Ending June 30,</u>	<u>Principal Redemptions</u>	<u>Interest Requirements</u>	<u>Total</u>
2017	\$ 19,025,000	\$ 12,338,175	\$ 31,363,175
2018	13,215,000	11,386,925	24,601,925
2019	13,665,000	10,726,175	24,391,175
2020	13,970,000	10,042,925	24,012,925
2021	13,880,000	9,344,425	23,224,425
2022-2026	51,120,000	37,858,125	88,978,125
2027-2031	90,410,000	21,324,413	111,734,413
2032-2033	26,510,000	1,782,900	28,292,900
	<u>\$ 241,795,000</u>	<u>\$ 114,804,063</u>	<u>\$ 356,599,063</u>

Changes in bonds outstanding during the fiscal year ended June 30, 2016, are summarized in the following table:

<u>Balance at June 30, 2015</u>	<u>Issued</u>	<u>Redeemed</u>	<u>Balance at June 30, 2015</u>
<u>\$ 273,225,000</u>	<u>\$ -</u>	<u>\$ 31,430,000</u>	<u>\$ 241,795,000</u>

**TOBACCO SETTLEMENT AUTHORITY**  
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**NOTES TO FINANCIAL STATEMENTS**

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**Note 6 – Master Settlement Agreement and Tobacco Settlement Revenues**

The Master Settlement Agreement is a tobacco industry-wide settlement of litigation between the Settling States and the Original Participating Manufacturers and was entered into by the parties on November 23, 1998. Tobacco Settlement Revenues consist of the amounts to be received under the terms of the Master Settlement Agreement.

The MSA requires annual payments by the four largest tobacco companies to the Settling States; up to \$206 billion was to be received during the first 25 years of the agreement. The State of Washington was initially scheduled to receive approximately \$4 billion during the first 25 years.

Management believes that the present value of the amount of TSRs that will be collected by the Authority over time is \$194,189,044, an amount equal to the net deficit position. However, prior to GASB 48, which was effective for years beginning on or after December 15, 2006, accounting principles generally accepted in the United States of America did not allow these future revenues to be recorded in the financial statements. As such, the only TSRs receivable recorded in the accompanying financial statements are those estimated to accrue due to cigarette shipments from January 1 to June 30, 2016 and January 1 to June 30, 2015.

**Note 7 – Contingencies**

Certain parties, including smokers, smokers' rights organizations, consumer groups, cigarette manufacturers, cigarette importers, cigarette distributors, Native American tribes, taxpayers, taxpayers' groups and other parties have filed actions against some, and in certain cases all, of the signatories to the MSA, alleging, among other things, that the MSA and related legislation including the Settling States' Qualifying Statutes, Allocable Share Release Amendments and Complementary Legislation as well as other legislation such as "Contraband Statutes" are void or unenforceable under certain provisions of law, such as the U.S. Constitution, state constitutions, federal antitrust laws, state consumer protection laws, bankruptcy laws, federal cigarette advertising and labeling law, and unfair competition laws. Certain of the lawsuits further sought, among other relief, an injunction against one or more of the Settling States from collecting any moneys under the MSA and barring the Participating Manufacturers (PMs) from collecting cigarette price increases related to the MSA. In addition, class action lawsuits have been filed in several federal and state courts alleging that under the federal Medicaid law, any amount of tobacco settlement funds that the Settling States receive in excess of what they paid through the Medicaid program to treat tobacco-related diseases should be paid directly to Medicaid recipients.

In addition, class action lawsuits have been filed in several federal and state courts alleging that under the federal Medicaid law, any amount of tobacco settlement funds that the Settling States receive in excess of what they paid through the Medicaid program to treat tobacco-related diseases should be paid directly to Medicaid recipients. To date, no such lawsuits have been successful. The enforcement of the terms of the MSA may, however, continue to be challenged in the future. In the event of an adverse court ruling, the Authority may not have adequate financial resources to make payment on its outstanding bonds.

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**NOTES TO FINANCIAL STATEMENTS**

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**Note 7 – Contingencies (continued)**

Members of the Authority’s board of directors and persons acting on the Authority’s behalf, while acting within the scope of their duties or employment, shall not be subject to any personal liability resulting from carrying out the powers and duties conferred on them, and shall have the indemnification rights under the provisions of the Authority’s Public Officials and Employees Liability insurance policy.

**Note 8 – Subsequent Events**

Subsequent to year end, in the normal course of business, the TSA redeemed an additional \$250,000, in bonds.

**SUPPLEMENTAL INFORMATION**

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**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**SCHEDULE OF PROGRAM NET POSITION**

ASSETS AND DEFERRED OUTFLOW OF RESOURCES	Restricted Bond Fund	General Operating Fund	June 30,	
			2016	2015
CASH AND CASH EQUIVALENTS	\$ 38,641,288	\$ 181,017	\$ 38,822,305	\$ 39,143,032
TSR RECEIVABLE	22,335,257	-	22,335,257	20,721,716
PREPAID FEES AND INTEREST RECEIVABLE	514	6,514	7,028	7,007
TOTAL ASSETS	60,977,059	187,531	61,164,590	59,871,755
DEFERRED OUTFLOW OF RESOURCES				
Unamortized loss on refunded debt	3,843,544	-	3,843,544	4,776,089
TOTAL ASSETS AND DEFERRED OUTFLOW OF RESOURCES	\$ 64,820,603	\$ 187,531	\$ 65,008,134	\$ 64,647,844
<b>LIABILITIES AND NET POSITION</b>				
ACCRUED INTEREST PAYABLE	\$ 1,028,181	\$ -	\$ 1,028,181	\$ 1,159,140
ACCOUNTS PAYABLE AND OTHER LIABILITIES	-	5,038	5,038	24,891
BONDS PAYABLE				
Interest bonds	241,795,000	-	241,795,000	273,225,000
Unamortized bond premium	16,368,959	-	16,368,959	19,177,763
Unamortized bond discount	-	-	-	-
	258,163,959	-	258,163,959	292,402,763
TOTAL LIABILITIES	259,192,140	5,038	259,197,178	293,586,794
TOTAL NET POSITION	(194,371,537)	182,493	(194,189,044)	(228,938,950)
TOTAL LIABILITIES AND NET POSITION	\$ 64,820,603	\$ 187,531	\$ 65,008,134	\$ 64,647,844

**TOBACCO SETTLEMENT AUTHORITY**  
**(A Component Unit of the State of Washington)**  
**SCHEDULE OF PROGRAM REVENUES, EXPENSES, AND**  
**CHANGES IN PROGRAM NET POSITION**

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	Restricted Bond Fund	General Operating Fund	Years Ended June 30,	
			2016	2015
<b>REVENUES</b>				
Tobacco settlement revenues and other income	\$ 46,721,948	\$ 113,292	\$ 46,835,240	\$ 47,439,300
Interest income	6,544	23	6,567	6,667
	<u>46,728,492</u>	<u>113,315</u>	<u>46,841,807</u>	<u>47,445,967</u>
<b>EXPENSES</b>				
Interest on debt	14,705,636	-	14,705,636	15,985,032
Amortization of bond premium	(2,808,804)	-	(2,808,804)	(3,120,038)
General and administrative	141,292	53,777	195,069	1,170,144
	<u>12,038,124</u>	<u>53,777</u>	<u>12,091,901</u>	<u>14,035,138</u>
<b>CHANGE IN NET POSITION</b>	34,690,368	59,538	34,749,906	33,410,829
Beginning of year	<u>(229,061,905)</u>	<u>122,955</u>	<u>(228,938,950)</u>	<u>(262,349,779)</u>
End of year	<u>\$ (194,371,537)</u>	<u>\$ 182,493</u>	<u>\$ (194,189,044)</u>	<u>\$ (228,938,950)</u>



**TOBACCO SETTLEMENT AUTHORITY**  
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**SCHEDULE OF PROGRAM CASH FLOWS**

	Restricted Bond Fund	General Operating Fund	Years Ended June 30,	
			2016	2015
<b>OPERATING ACTIVITIES</b>				
Cash received from tobacco settlement and other revenues	\$ 45,108,407	\$ 113,315	\$ 45,221,722	\$ 48,097,276
Cash paid for bond program expenses	(28,000)	-	(28,000)	(28,000)
Cash paid for general and administrative expenses	(113,292)	(73,660)	(186,952)	(1,132,681)
Net cash from operating activities	<u>44,967,115</u>	<u>39,655</u>	<u>45,006,770</u>	<u>46,936,595</u>
<b>INVESTING ACTIVITIES</b>				
Cash received from interest income	<u>6,553</u>	<u>-</u>	<u>6,553</u>	<u>6,672</u>
<b>NONCAPITAL FINANCING ACTIVITIES</b>				
Principal repayment on bonds	(31,430,000)	-	(31,430,000)	(32,680,000)
Cash paid for bond interest expense	(13,904,050)	-	(13,904,050)	(15,543,836)
Net cash from financing activities	<u>(45,334,050)</u>	<u>-</u>	<u>(45,334,050)</u>	<u>(48,223,836)</u>
<b>NET (DECREASE) INCREASE IN CASH AND CASH EQUIVALENTS</b>	<b>(360,382)</b>	<b>39,655</b>	<b>(320,727)</b>	<b>(1,280,569)</b>
<b>CASH AND CASH EQUIVALENTS</b>				
Beginning of year	<u>39,001,670</u>	<u>141,362</u>	<u>39,143,032</u>	<u>40,423,601</u>
End of year	<u>\$ 38,641,288</u>	<u>\$ 181,017</u>	<u>\$ 38,822,305</u>	<u>\$ 39,143,032</u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>				
Excess of revenues over expenses	\$ 34,690,368	\$ 59,538	\$ 34,749,906	\$ 33,410,829
Adjustments to reconcile operating income to net cash provided by operating activities				
Amortization of bond premium	(2,808,804)	-	(2,808,804)	(3,120,038)
Amortization of loss on refunded debt	932,545	-	932,545	577,362
Cash paid for bond interest expense	13,904,050	-	13,904,050	15,543,836
Cash received from interest income	(6,553)	-	(6,553)	(6,672)
Changes in assets and liabilities				
(Increase) decrease in TSR receivable	(1,613,541)	-	(1,613,541)	657,955
(Increase) decrease in prepaid fees and other receivables	9	(30)	(21)	(265)
Increase (decrease) in accounts payable and other liabilities		(19,853)	(19,853)	9,754
Decrease in accrued interest payable	(130,959)	-	(130,959)	(136,166)
Net cash from operating activities	<u>\$ 44,967,115</u>	<u>\$ 39,655</u>	<u>\$ 45,006,770</u>	<u>\$ 46,936,595</u>